

## Message Text

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ACTION EA-14

INFO OCT-01 ISO-00 EB-11 CAB-09 CIAE-00 COME-00 DODE-00

DOT-00 INR-10 NSAE-00 RSC-01 FAA-00 SS-20 NSC-07 L-03

H-03 DRC-01 PA-04 PRS-01 USIA-15 /100 W

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P R 290958Z APR 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 1436

INFO AMEMBASSY TAIPEI

USLO PEKING

AMCONSUL HONG KONG

CINCPAC HONOLULU

C O N F I D E N T I A L TOKYO 5300

CINCPAC FOR POLAD

E.O. 11652: GDS

TAGS: ETRN JA CH US

SUBJ: JAPAN-PRC CIVIL AIR AGREEMENT

REF: (A) STATE 076653 (B) TAIPEI 2491

SUMMARY. RUPTURE OF JAPAN-TAIWAN AVIATION TIES FOLLOWING CONCLUSION OF JAPAN-PRC AIR AGREEMENT WAS NOT EXPECTED BY TRANSPORT MINISTRY (MOT) AND NO CONTINGENCY PLANS HAD BEEN DRAWN UP TO TAKE ACCOUNT OF THIS DEVELOPMENT. AS RESULT GOJ NOW GROPING FOR WAYS OF HANDLING SITUATION. IMPLICATIONS FOR U.S. CARRIERS (PRIMARILY NORTHWEST AIRLINES) NOT YET CLEAR, BUT NWA COULD GAIN CONSIDERABLE TRAFFIC ON TOKYO-TAIPEI ROUTE. END SUMMARY

1. WE HAVE DISCUSSED SEVERANCE OF JAPAN-ROC CIVIL AVIATION TIES WITH JCAB (TOYA, DEPUTY DIRECTOR, INTERNATIONAL AFFAIRS DIVISION) AND NORTHWEST AIRLINES' TOKYO REPRESENTATIVE (JENKINS, VICE PRESIDENT FOR ORIENT REGION). ACCORDING TO TOYA, SUSPENSION OF PAPAN-TAIWAN SERVIME BY GROC  
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WAS WHOLLY UNEXPECTED AND TRANSPORT MINISTRY HAD NOT DEVELOPED

ANY PLANS FOR SUCH CONTINGENCY. GIVEN ECONOMIC IMPORTANCE OF ROUTE FOR JAPANESE CARRIER, HOWEVER, TOYA SAID JAPAN HOPES IT WILL BE POSSIBLE TO ARRANGE RESUMPTION OF SERVICE AND THAT GOJ NOW URGENTLY STUDYING APPROPRIATE MEANS TO THAT END. (COMMENT: ARTICLE IN APRIL 21 ISSUE OF MAINICHI DAILY NEWS INDICATES JAPAN-TAIWAN ROUTE ACCOUNTED FOR NEARLY TEN PERCENT OF JAL'S TOTAL EARNINGS (150,000 MILLION YEN) FROM OVERSEAS SERVICES IN 1973. ARTICLE ALSO STATED THAT ABOUT ONE MILLION PERSONS TRAVEL ANNUALLY BETWEEN JAPAN AND TAIWAN, 70 PERCENT OF THEM BEING JAPANESE.) TOYA WAS NOT PREPARED TO SPECULATE ON HOW LONG JAPAN-TAIWAN SERVICES WERE LIKELY TO REMAIN SUSPENDED BUT HE DID NOT THINK ARRANGEMENTS FOR RESUMING SERVICE BY JAPANESE CARRIER COULD BE WORKED OUT EITHER QUICKLY OR EASILY.

2. TOYA SAID GROC EXCLUSION OF JAPANESE AIRCRAFT FROM TAIWAN FIR AND AIR DEFENSE INFORMATION ZONE (ADIZ) ALSO IS SERIOUS PROBLEM WHICH GOJ NOT YET CERTAIN HOW TO HANDLE. FOR PRESENT HE SAID MOT HAS INSTRUCTED JAL TO REMAIN OUTSIDE TAIWAN FIR ON ALL ITS SOUTHEAST ASIAN ROUTES IN ORDER TO AVOID POSSIBLE INCIDENTS.

3. ACCORDING TO KENKINS OF NWA, JAL AND CAL TOGETHER ACCOUNTED FOR ABOUT 45 PERCENT OF SEATS ON JAPAN-TAIWAN SERVICE. THUS, OTHER INTERNATIONAL CARRIERS SERVING THIS ROUTE STAND TO GAIN ADDITIONAL TRAFFIC AS RESULT OF SUSPENSION OF JAL AND CAL FLIGHTS. HOWEVER, JENKINS SAID THAT AS YET THERE IS NO APPARENT RUSH BY OTHER CARRIERS TO PICK UP THIS SLACK. AS FAR AS NWA ITSELF IS CONCERNED, JENKINS SAID HIS OFFICE IS ANALYZING SITUATION BUT HAS NOT CONCLUDED WHETHER IT WOULD BE APPROPRIATE OR DESIRABLE TO SEEK CAPACITY INCREASES ON JAPAN-TAIWAN ROUTE, OTHER THAN INCREASE OF TWO WEEKLY FLIGHTS ALREADY PLANNED FOR JUNE 1 SCHEDULE. HE THOUGHT IT LIKELY THAT FOR IMMEDIATE FUTURE THERE WOULD BE DECLINE IN JAPANESE TOURIST TRAVEL TO TAIWAN BUT THAT SUCH TRAVEL WOULD RESUME WITHIN REASONABLY SHORT TIME. UNTIL SITUATION BECOMES CLEARER, JENKINS SAID NORTHWEST IS ONLY CONSIDERING ADDITION OF EXTRA SECTIONS TO EXISTING FLIGHTS--TO EXTENT TIME SLOTS ARE AVAILABLE AT TOKYO INTERNATIONAL AIRPORT. FOR LONGER TERM, HE ASSERTED THAT AMONG ALL CARRIERS SERVING JAPAN-TAIWAN ROUTE, NORTHWEST IS IN BEST POSITION TO PROVIDE INCREASES IN REGULAR SERVICE. HE NOTED THAT CAPACITY COULD BE EXPANDED IMMEDIATELY SIMPLY BY ADDING TAIPEI TO ROUTES (SUCH AS

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TOKYO-HONG KONG) WHICH CURRENTLY OVERFLY TAIWAN. ANOTHER POSSIBILITY WOULD BE INCREASED FREQUENCIES OF FLIGHT THREE WHICH NWA CURRENTLY OPERATES BY B-707 BETWEEN TOKYO AND OSAKA DAILY AND BETWEEN TOKYO, OSAKA AND TAIPEI ON ALTERNATE DAYS. THESE, HOWEVER, WOULD REQUIRE GOJ APPROVAL, AND JENKINS THOUGHT THAT NEITHER GOJ NOR GROC WOULD AT PRESENT BE PREPARED TO ENTERTAIN REQUESTS FOR SUCH INCREASES.

4. JENKINS DID NOT BELIEVE THAT NORTHWEST WOULD BE DIRECTLY  
AFFECTED IF USG ACCORDS CAL TRAFFIC RIGHTS AT GUAM, SINCE  
NORTHWEST DOES NOT SERVE THIS ROUTE. HE DID THINK, HOWEVER,  
THAT GROG MIGHT DELAY APPROVAL OF NORTHWEST'S JUNE 1 SCHEDULE  
UNTIL U.S. INDICATES POSITION ON GROG USE OF GUAM.  
SHOESMITH

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CIVIL AVIATION, POLICIES, AVIATION AGREEMENTS, AIR ROUTES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 29 APR 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** BoyleJA  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
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**Document Unique ID:** 00  
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**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
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**TAGS:** ETRN, JA, CH, US, NWA  
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